A BILL FOR AN ACT

RELATING TO BUDGETING.

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Act.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The purpose of this Act is to address the 2 executive and judiciary budgets. 3 More specifically, this Act:

- Requires the executive budget and related documents to (1) identify the position ceiling for each budget program;
- Requires the position ceiling to separately identify (2) the maximum numbers of permanent and temporary fulltime equivalent positions authorized; and
- Prohibits an agency from exceeding the position (3) ceiling, with certain exceptions. 10
- The legislature intends that this Act also apply to the 11 judiciary budget by operation of section 601-2, Hawaii Revised 12 13 Statutes.
- This Act applies to budget documents submitted to the 14 legislature after July 1, 2016. The legislature has instituted 15 the delay so that the information technology system for the **16** 17 budget may be upgraded to accommodate the implementation of this

SB1361 SD2 LRB 15-1885-1.doc

| 1 | SECTION 2. Chapter 37, Hawaii Revised Statutes, is amended | | | | | |
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| 2 | by adding a new section to part IV to be appropriately | | | | | |
| 3 | designated and to read as follows: | | | | | |
| 4 | "§37- Position ceiling. Whenever this part requires a | | | | | |
| 5 | position ceiling to be specified: | | | | | |
| 6 | (1) The number of permanent positions and temporary | | | | | |
| 7 | positions shall be separately identified; and | | | | | |
| 8 | (2) The position ceiling shall be expressed in units or | | | | | |
| 9 | fractions of full-time equivalent positions." | | | | | |
| 10 | SECTION 3. Chapter 76, Hawaii Revised Statutes, is amended | | | | | |
| 11 | by adding a new section to be appropriately designated and to | | | | | |
| 12 | read as follows: | | | | | |
| 13 | "§76- Special, research, or demonstration project | | | | | |
| 14 | positions. Notwithstanding any law to the contrary, with the | | | | | |
| 15 | approval of the governor, the head of a department may establish | | | | | |
| 16 | and abolish any subordinate position for an employee engaged in | | | | | |
| 17 | a special, research, or demonstration project that is approved | | | | | |
| 18 | by the governor, subject to the limitations of available | | | | | |
| 19 | appropriations." | | | | | |

| 1 | SECTION 4. Section 37-62, Hawaii Revised Statutes, is |
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| 2 | amended by adding seven new definitions to be appropriately |
| 3 | inserted and to read as follows: |
| 4 | ""Casual hire position" means an hourly-paid temporary |
| 5 | position, the services of which are required intermittently. |
| 6 | "Full-time equivalent position" means a position, the |
| 7 | occupant of which is employed for a normal work week of at least |
| 8 | forty hours or its equivalent. |
| 9 | "Permanent position" means a position, the existence of |
| 10 | which has no time limitation. |
| 11 | "Position" means a specific job, whether occupied or |
| 12 | vacant, consisting of all duties and responsibilities assigned |
| 13 | or delegated by competent authority, requiring the full or part- |
| 14 | time employment of one person. |
| 15 | "Position ceiling" means the maximum number of permanent |
| 16 | and temporary full-time equivalent positions that an expending |
| 17 | agency is authorized for a particular program. |
| 18 | "Temporary position" means a position, the existence of |
| 19 | which has a time limitation, or a position that is not otherwise |
| 20 | a permanent position. |

| 1 | "Vicing p | osition" means a temporary position created to |
|----|----------------|---|
| 2 | back-fill for | an incumbent who is on an extended period of |
| 3 | authorized lea | ve of absence." |
| 4 | SECTION 5 | . Section 37-69, Hawaii Revised Statutes, is |
| 5 | amended by ame | nding subsections (c) and (d) to read as follows: |
| 6 | "(c) The | financial plan for the ensuing six fiscal years |
| 7 | shall more spe | cifically include: |
| 8 | (1) Econ | omic data for the State and the counties of the |
| 9 | foll | owing kinds: |
| 10 | (A) | Population: Including historical, current, and |
| 11 | | projected population count; population |
| 12 | | distribution by age and sex; estimated increases |
| 13 | | and decreases, including increases and decreases |
| 14 | | by immigration; |
| 15 | (B) | Employment: Including magnitude of labor force |
| 16 | | by age and sex; labor force participation rates; |
| 17 | , | employment by age and sex; industry and |
| 18 | | occupational surpluses and shortages; effects of |
| 19 | | government programs on employment rate; |
| 20 | (C) | Income: Including per capita and per family |
| 21 | | income; disposable income; income distribution; |

S.B. NO. ¹³⁶¹ S.D. 2

| 1 | | (D) | wages and prices: Including wages by industry |
|----|-----|------|--|
| 2 | | | and occupational groups; prices for government |
| 3 | | | procurement items; construction costs; cost of |
| 4 | | | living index; price indices for components of |
| 5 | | | personal consumption; |
| 6 | | (E) | Industry and business trends; and |
| 7 | | (F) | Effects of national economic and financial |
| 8 | | | policies and conditions; |
| 9 | (2) | Brie | f statements disclosing the basis upon which the |
| 10 | | reve | nue estimates in the plan were made, including for |
| 11 | | each | specific tax and nontax revenue source: |
| 12 | | (A) | The previous projections for the last completed |
| 13 | | | fiscal year and the fiscal year in progress; |
| 14 | | (B) | The variance between the projections and the |
| 15 | | | actual or revised estimate, and the reasons for |
| 16 | | | the variances; |
| 17 | | (C) | Tax or source base and rates; |
| 18 | | (D) | Yield projections of existing revenue sources and |
| 19 | | | existing taxes at authorized rates; |
| 20 | | (E) | Assumptions made and methodology used in |
| 21 | | | projections; |

| 1 | | (F.) | Changes recommended; and |
|----|-----|-------|---|
| 2 | | (G) | Projected yields if changes are adopted; etc.; |
| 3 | (3) | At t | the lowest level on the state program structure, |
| 4 | | for | each program: |
| 5 | | (A) | The total actual program cost for the last |
| 6 | | | completed fiscal year, the estimated cost for the |
| 7 | | | fiscal year in progress, and the estimated cost |
| 8 | | | for each of the next six fiscal years; research |
| 9 | | | and development, operating, and capital costs |
| 10 | | | shall be included and the means of financing |
| 11 | | | shall be identified. The [number of personnel |
| 12 | | | positions position ceiling and all lease |
| 13 | | | payments shall be shown for the program, |
| 14 | | | identified by their means of financing; |
| 15 | | (B) | The program size indicators; the actual size |
| 16 | | | attained in the last completed fiscal year, the |
| 17 | | | estimated size for the fiscal year in progress, |
| 18 | | | and the estimated size for each of the next six |
| 19 | · | | fiscal years; and |
| 20 | | (C) | The effectiveness measures; the actual level of |
| 21 | | | effectiveness attained in the last completed |

| 1 | | fiscal year, the estimated level of effectiveness |
|----|-----|--|
| 2 | | for the fiscal year in progress, and the |
| 3 | | estimated level for each of the next six fiscal |
| 4 | | years; |
| 5 | (4) | Appropriate displays of paragraph (3)(A) and (C), at |
| 6 | | every level of the state program structure above the |
| 7 | | lowest level, by the major groupings of programs |
| 8 | | encompassed within the level. The displays of |
| 9 | | [+]paragraph[+] (3)(A) shall appropriately identify |
| 10 | | the means of financing and [the number of positions] |
| 11 | | position ceiling included in the level; |
| 12 | (5) | Financial summaries displaying the State's financial |
| 13 | | condition, actual for the last completed fiscal year, |
| 14 | | and estimated for the fiscal year in progress and each |
| 15 | | of the next six fiscal years, including: |
| 16 | | (A) A display of the programmed, total state |
| 17 | | expenditures, by cost categories, the total state |
| 18 | | resources anticipated from existing tax and |
| 19 | | nontax sources at existing rates, by resource |
| 20 | | categories, including the fund balance or deficit |
| | | |

at the beginning of the fiscal year and bond

| 1 | | receipes, and the resulting rund barance or |
|----|-----|--|
| 2 | | deficit at the close of each fiscal year. Lease |
| 3 | | payments in each cost category shall be stated |
| 4 | | separately; and |
| 5 | | (B) The changes proposed to the existing tax and |
| 6 | | nontax rates, sources or structure, and the |
| 7 | | estimated increases or reductions in revenues, |
| 8 | | the estimated cumulative increases or reductions, |
| 9 | | and the estimated fund balance or deficit in each |
| 10 | | of the next six fiscal years as a result of such |
| 11 | | proposed changes. Proposals for changes in the |
| 12 | | existing tax and nontax rates, sources or |
| 13 | | structure shall be made in every case where the |
| 14 | | proposed, total state expenditures exceed the |
| 15 | | total resources anticipated from existing tax and |
| 16 | | nontax sources at existing rates. |
| 17 | | [Such] The financial summaries shall be prepared for |
| 18 | | the total state expenditures and resources and for the |
| 19 | | general fund and special fund portions thereof; |
| 20 | (6) | A summary of the balance of each special fund, actual |
| 21 | | for the last completed fiscal year and estimated for |

| 1 | | the fiscal year in progress and estimated for each of | | | |
|----|-----|---|---|--|--|
| 2 | | the | the next six fiscal years; | | |
| 3 | (7) | A su | mmary of the State's total bond fund required to | | |
| 4 | | carr | y out the recommended programs and the kinds of | | |
| 5 | | bond | s and amounts thereof through which the | | |
| 6 | | requ | irements were met in the last completed fiscal | | |
| 7 | | year | , are to be met in the fiscal year in progress, | | |
| 8 | | and | are proposed to be met in each of the next six | | |
| 9 | | fisc | al years. The summary shall detail, for each | | |
| 10 | | fisc | al year: | | |
| 11 | | (A) | Of the total bond fund requirements, the amount, | | |
| 12 | | | by cost categories, requiring new bond issuance | | |
| 13 | | | authorization and the kinds and amounts of bonds | | |
| 14 | | • | planned for issuance under [such] the new | | |
| 15 | | | authorizations; | | |
| 16 | | (B) | By bond categories, the total, cumulative balance | | |
| 17 | | | of bonds authorized in prior years but unissued | | |
| 18 | | | and the amount thereof proposed to be issued; and | | |
| 19 | | (C) | A recapitulation of the total bonds to be issued, | | |
| 20 | | | including both new authorizations and prior | | |
| 21 | | | authorizations, by bond categories; | | |

| 1 | (8) | Separ | rately for general fund tax revenues, special fund | | |
|----|-----|-------|--|--|--|
| 2 | | tax 1 | tax revenues, general fund nontax revenues, and | | |
| 3 | | spec | ial fund nontax revenues: | | |
| 4 | | (A) | By kinds of taxes or sources, the amount of | | |
| 5 | | | revenue from existing, authorized taxes or | | |
| 6 | | | sources at existing rates received in the last | | |
| 7 | | | completed fiscal year and estimated to be | | |
| 8 | | | received in the fiscal year in progress and in | | |
| 9 | | | each of the next six fiscal years; | | |
| 10 | | (B) | A summary of the proposed changes in the existing | | |
| 11 | | | taxes or sources or rates, and the estimated | | |
| 12 | | | increases or reductions in revenues in each of | | |
| 13 | | | the next six fiscal years resulting from such | | |
| 14 | | | changes; and | | |
| 15 | | (C) | The total estimated revenues with and without the | | |
| 16 | | | proposed changes in each of the next six fiscal | | |
| 17 | | | years; and | | |
| 18 | (9) | A su | mmary of the State's total payments due under | | |
| 19 | | fina | ncing agreements required to carry out the | | |
| 20 | | reco | mmended programs and the kinds of financing | | |
| 21 | | agre | ements and amounts thereof through which the | | |

| 1 | | requ | irements were met in the rast compreted ristar | | |
|----|-----------|-------|--|--|--|
| 2 | | year | , are to be met in the fiscal year in progress, | | |
| 3 | | and | and are proposed to be met in each of the next six | | |
| 4 | | fisc | al years. The summary shall detail, for each | | |
| 5 | | fisc | al year: | | |
| 6 | | (A) | Of the total financing agreement requirements, | | |
| 7 | | | the amount, by cost categories, requiring new | | |
| 8 | | | financing agreement authorizations and the kinds | | |
| 9 | | | and amounts of financing agreements planned for | | |
| 10 | | | execution and delivery under [such] the new | | |
| 11 | | | authorizations; | | |
| 12 | | (B) | By cost category, the cumulative balance of | | |
| 13 | | | financing agreements authorized in prior years | | |
| 14 | | | but not executed and delivered and the amount | | |
| 15 | | | proposed to be executed and delivered; and | | |
| 16 | | (C) | A recapitulation of the total financing | | |
| 17 | | | agreements to be executed and delivered, | | |
| 18 | | | including both new authorizations and prior | | |
| 19 | | | authorizations, by cost categories. | | |
| 20 | (d) | The | program plans for the ensuing six fiscal years | | |
| 21 | shall mor | e spe | cifically include: | | |

| 1 | (1) | At the | lowest level on the state program structure, |
|----|-----|---------|---|
| 2 | | for eac | n program: |
| 3 | | (A) A | statement of its objectives; |
| 4 | | (B) Me | asures by which the effectiveness in attaining |
| 5 | | th | e objectives is to be assessed; |
| 6 | | (C) Th | e level of effectiveness planned for each of |
| 7 | | th | e ensuing six fiscal years; |
| 8 | | (D) A | brief description of the activities |
| 9 | | en | compassed; |
| 10 | | (E) Th | e program size indicators; |
| 11 | | (F) Th | e program size planned for each of the next six |
| 12 | | fi | scal years; |
| 13 | | (G) A | narrative explanation of the plans for the |
| 14 | | pr | ogram. It shall contain, and in general be |
| 15 | | li | mited to, the following: |
| 16 | | (i | A description of the kinds of activities |
| 17 | | | carried out or unusual technologies |
| 18 | | | employed; |
| 19 | | (ii | A statement of key policies pursued; |
| 20 | , | (iii |) Identification of important program or |
| 21 | | | organizational relationships involved: |

| 1 | (iv) | A description of major external trends |
|----|--------|--|
| 2 | | affecting the program; |
| 3 | (v) | A discussion of significant discrepancies |
| 4 | | between previously planned cost, |
| 5 | | effectiveness, and program size levels and |
| 6 | | those actually achieved; |
| 7 | (vi) | Comments on, and an interpretation of, cost, |
| 8 | | effectiveness, and program size data over |
| 9 | | the upcoming budget period, with special |
| 10 | | attention devoted to changes from the |
| 11 | | current budget period; |
| 12 | (vii) | Comments on, and an interpretation of, cost, |
| 13 | | effectiveness, and program size data over |
| 14 | | the four years of the planning period and |
| 15 | | how they relate to the corresponding data |
| 16 | | for the budget period; and |
| 17 | (viii) | A summary of the special analytic study, |
| 18 | | program evaluation, or other analytic report |
| 19 | | supporting a substantial change in the |
| 20 | | program where such a major program change |
| 21 | | recommendation has been made; |

| 1 | (H) | The full cost implications of the recommended |
|----|-----|---|
| 2 | | programs, by cost categories and cost elements, |
| 3. | | actually experienced in the last completed fiscal |
| 4 | | year, estimated for the fiscal year in progress, |
| 5 | | and estimated for each of the next six fiscal |
| 6 | | years. The means of financing shall be |
| 7 | | identified for each cost category. The personal |
| 8 | | services cost element and the lease payments cost |
| 9 | | element shall be shown separately; the cost |
| 10 | | elements of other current expenses, equipment, |
| 11 | | and motor vehicles may be combined. The [number |
| 12 | | of positions included in position ceiling for |
| 13 | | the program shall be appropriately identified by |
| 14 | | means of financing; |
| 15 | (I) | A recapitulation of subparagraph (H) for the last |
| 16 | | completed fiscal year, the fiscal year in |
| 17 | | progress and each of the next six fiscal years, |
| 18 | | by means of financing grouped under each cost |
| 19 | | category. The [number of positions included in] |
| 20 | | position ceiling for any program shall be |

appropriately identified;

| 1 | (J) An 10 | dentification of the revenues generated in |
|----|-----------|---|
| 2 | the l | ast completed fiscal year and estimated to |
| 3 | be ge | enerated in the fiscal year in progress and |
| 4 | in ea | ach of the next six fiscal years, and the |
| 5 | fund | into which [such] the revenues are |
| 6 | depos | sited; |
| 7 | (K) Detai | ls of implementation of each capital |
| 8 | impro | ovement project included in the total program |
| 9 | cost, | including: |
| 10 | (i) | A description of the project, location, and |
| 11 | | scope; |
| 12 | (ii) | The initially estimated, currently |
| 13 | | estimated, and final cost of the project, by |
| 14 | | investment cost elements and by means of |
| 15 | | financing; |
| 16 | (iii) | The amounts previously appropriated by the |
| 17 | | legislature for the project, by cost |
| 18 | | elements and by means of financing specified |
| 19 | | in the acts appropriating the sums, and an |
| 20 | | identification of the acts so appropriating; |
| | | |

| 6 (v) A commencement and completion schedule, by | • | | (+ v) | The copes inealized in the last completed |
|--|----|-----|-----------------|--|
| in each of the next six fiscal years, by cost elements and by means of financing; and (v) A commencement and completion schedule, by month and year, of the various phases of the capital improvement project (i.e., land acquisition, design, construction, and occupancy) as originally intended, as currently estimated, and as actually experienced; and (L) A crosswalk of the program expenditures, by cost categories and cost elements between the program and expending agencies for the next two fiscal years. The means of financing [and the number of positions included in] for the program costs to be expended by, and position ceiling for, each | 2 | | | fiscal year and the estimated costs to be |
| cost elements and by means of financing; and (v) A commencement and completion schedule, by month and year, of the various phases of the capital improvement project (i.e., land acquisition, design, construction, and occupancy) as originally intended, as currently estimated, and as actually experienced; and (L) A crosswalk of the program expenditures, by cost categories and cost elements between the program and expending agencies for the next two fiscal years. The means of financing [and the number of positions included in] for the program costs to be expended by, and position ceiling for, each | 3 | | | incurred in the fiscal year in progress and |
| 6 (v) A commencement and completion schedule, by 7 month and year, of the various phases of the 8 capital improvement project (i.e., land 9 acquisition, design, construction, and 10 occupancy) as originally intended, as 11 currently estimated, and as actually 12 experienced; and 13 (L) A crosswalk of the program expenditures, by cost 14 categories and cost elements between the program 15 and expending agencies for the next two fiscal 16 years. The means of financing [and the number of positions included in] for the program costs to 18 be expended by, and position ceiling for, each | 4 | | | in each of the next six fiscal years, by |
| month and year, of the various phases of the capital improvement project (i.e., land acquisition, design, construction, and occupancy) as originally intended, as currently estimated, and as actually experienced; and (L) A crosswalk of the program expenditures, by cost categories and cost elements between the program and expending agencies for the next two fiscal years. The means of financing [and the number of positions included in] for the program costs to be expended by, and position ceiling for, each | 5 | | | cost elements and by means of financing; and |
| capital improvement project (i.e., land acquisition, design, construction, and occupancy) as originally intended, as currently estimated, and as actually experienced; and (L) A crosswalk of the program expenditures, by cost categories and cost elements between the program and expending agencies for the next two fiscal years. The means of financing [and the number of positions included in] for the program costs to be expended by, and position ceiling for, each | 6 | | (v) | A commencement and completion schedule, by |
| acquisition, design, construction, and occupancy) as originally intended, as currently estimated, and as actually experienced; and (L) A crosswalk of the program expenditures, by cost categories and cost elements between the program and expending agencies for the next two fiscal years. The means of financing [and the number of positions included in] for the program costs to be expended by, and position ceiling for, each | 7 | | | month and year, of the various phases of the |
| occupancy) as originally intended, as currently estimated, and as actually experienced; and (L) A crosswalk of the program expenditures, by cost categories and cost elements between the program and expending agencies for the next two fiscal years. The means of financing [and the number of positions included in] for the program costs to be expended by, and position ceiling for, each | 8 | | | capital improvement project (i.e., land |
| currently estimated, and as actually experienced; and (L) A crosswalk of the program expenditures, by cost categories and cost elements between the program and expending agencies for the next two fiscal years. The means of financing [and the number of positions included in] for the program costs to be expended by, and position ceiling for, each | 9 | | | acquisition, design, construction, and |
| experienced; and (L) A crosswalk of the program expenditures, by cost categories and cost elements between the program and expending agencies for the next two fiscal years. The means of financing [and the number of positions included in] for the program costs to be expended by, and position ceiling for, each | 10 | | | occupancy) as originally intended, as |
| (L) A crosswalk of the program expenditures, by cost categories and cost elements between the program and expending agencies for the next two fiscal years. The means of financing [and the number of positions included in] for the program costs to be expended by, and position ceiling for, each | 11 | | | currently estimated, and as actually |
| categories and cost elements between the program and expending agencies for the next two fiscal years. The means of financing [and the number of positions included in] for the program costs to be expended by, and position ceiling for, each | 12 | | | experienced; and |
| and expending agencies for the next two fiscal years. The means of financing [and the number of positions included in] for the program costs to be expended by, and position ceiling for, each | 13 | (L) | A cr | osswalk of the program expenditures, by cost |
| years. The means of financing [and the number of positions included in] for the program costs to be expended by, and position ceiling for, each | 14 | | cate | gories and cost elements between the program |
| positions included in for the program costs to be expended by, and position ceiling for, each | 15 | | and (| expending agencies for the next two fiscal |
| be expended by, and position ceiling for, each | 16 | | year | s. The means of financing [and the number of |
| | 17 | | posi | tions included in] for the program costs to |
| agency shall be specified; and | 18 | | be e | xpended by, and position ceiling for, each |
| | 19 | | agen | cy shall be specified; and |

| 1 | (2) A | .pprc | priace displays at every level of the state |
|----|------------|-------|---|
| 2 | р | rogr | am structure above the lowest level. The |
| 3 | d | ispl. | ays shall include: |
| 4 | (. | A) | A listing of all major groupings of programs |
| 5 | | | included within the level, together with the |
| 6 | | | objectives, measures of effectiveness, and |
| 7 | | | planned levels of effectiveness for each of the |
| 8 | | | ensuing six fiscal years for each [such] of the |
| 9 | | | major groupings of programs; and |
| 10 | (| B) | A summary of the total cost of each cost category |
| 11 | | | by the major groupings of programs encompassed |
| 12 | | | within the level, actual for the last completed |
| 13 | | | fiscal year and estimated for the fiscal year in |
| 14 | | | progress and for each of the next six fiscal |
| 15 | | | years." |
| 16 | SECTIO | N 6. | Section 37-71, Hawaii Revised Statutes, is |
| 17 | amended by | amer | nding subsection (c) to read as follows: |
| 18 | " (C) | The | display of financial requirements for the ensuing |
| 19 | two fiscal | year | s shall more specifically include: |
| 20 | (1) A | At th | ne lowest level on the state program structure, |
| 21 | f | or e | each program: |

| 1 | (A) | The total recommended expenditures, including |
|----|-----|---|
| 2 | | research and development, capital and operating |
| 3 | | costs, by cost categories and cost elements for |
| 4 | | the ensuing biennium; the planned allocation of |
| 5 | · | the total biennial request, by cost categories, |
| 6 | | and cost elements, between the two fiscal years |
| 7 | | of the biennium. The means of financing and [the |
| 8 | | number of positions] position ceiling included in |
| 9 | | any cost category amount shall be appropriately |
| 10 | | identified; |
| 11 | (B) | A summary showing means of financing the total |
| 12 | | recommended expenditures, those amounts requiring |
| 13 | | and those amounts not requiring legislative |
| 14 | | appropriation or authorization for spending in |
| 15 | | each fiscal year of the biennium; |
| 16 | (C) | A crosswalk of the total proposed biennial |
| 17 | | expenditures between the program and expending |
| 18 | | agencies. The means of financing [the number of |
| 19 | | positions], position ceiling, and the lease |
| 20 | | payments included in any cost amount, and the net |

amount requiring appropriation or authorization

| 1 | shal | l be appropriately identified for each |
|----------|-----------|--|
| 2 | expe | nding agency; and |
| 3 | (D) The] | proposed changes in the levels of |
| 4 | expe | nditures, by cost categories, between the |
| 5 | bien | nium in progress and the ensuing biennium, |
| 6 | toge | ther with a brief explanation of the major |
| 7 | reas | ons for each change. The reasons shall |
| 8 | incl | ude, as appropriate, the following: |
| 9 | (i) | Salary adjustments to existing positions of |
| 10 | | personnel; |
| 11 | (ii) | The addition or deletion of positions $[+]$ to |
| 12 | | or from the position ceiling; |
| 13 | (iii) | Changes in the number of persons being |
| 14 | | served or to be served by the program; |
| 15 | (iv) | Changes in the program implementation |
| 16 | | schedule; |
| 17 | (v) | Changes in the actual or planned level of |
| 18 | | program effectiveness; |
| 19 | (vi) | Increases due to the establishment of a |
| 20 | | program not previously included in the |
| 21 | | State's program structure. |

S.B. NO. 1361 S.D. 2

| 1 | | (^ , | becreases due to the phasting out of a |
|-------|----|------------------------|--|
| 2 | | | program previously included in the State's |
| 3 | | | program structure; and |
| 4 | | (viii) | Changes in the purchase price of goods or |
| 5 | | | services; |
| 6 | | As approp | riate, references to the program and |
| 7 | | financial | plan shall be noted for an explanation of |
| 8 | | the change | es. Notwithstanding the provisions of |
| 9 | | subsection | n (b)(5), the proposed changes in the levels |
| 10 | | of expend | itures may be shown to the nearest thousand |
| 11 | | dollars; | |
| 12 (2 | 2) | Appropria | te summaries of paragraph (1)(A) and (C) |
| 13 | | immediate | ly above at every level of the state program |
| 14 | | structure | above the lowest level. [Such] The |
| 15 | | summaries | shall be by the major groupings of programs |
| 16 | | encompass | ed within the level. The summaries of |
| 17 | | paragraph | (1)(A) shall identify the means of financing |
| 18 | | [and the | number of positions], position ceiling, and |
| 19 | | [the] lea | se payments included in any cost category |
| 20 | | amount; a | nd |

| 1 | (3) | A summary listing of all capital improvement projects |
|----|-----------|---|
| 2 | | included in the proposed capital investment costs for |
| 3 | | the ensuing biennium. The listing shall be by |
| 4 | | programs at the lowest level of the state program |
| 5 | | structure and shall show for each project, by |
| 6 | | investment cost elements: |
| 7 | | (A) The cost of the project; |
| 8 | | (B) The amount of funds previously appropriated and |
| 9 | | authorized by the legislature; and |
| 10 | | (C) The amount of new appropriations and |
| 11 | | authorizations proposed in each of the two fiscal |
| 12 | | years of the ensuing biennium and in each of the |
| 13 | | succeeding four years. The amount of the new |
| 14 | | appropriations and authorizations proposed shall |
| 15 | | constitute the proposed new requests for the |
| 16 | | project in each of the fiscal bienniums. |
| 17 | | In every instance, the means of financing shall be |
| 18 | | noted." |
| 19 | SECT | ION 7. Section 37-74, Hawaii Revised Statutes, is |
| 20 | amended t | o read as follows: |

- 1 "§37-74 Program execution. (a) Except as limited by
- 2 policy decisions of the governor, appropriations by the
- 3 legislature, and other provisions of law, the several agencies
- 4 responsible for administering state programs shall administer
- 5 their program assignments and shall be responsible for their
- 6 proper management.
- 7 (b) The appropriations by the legislature for a biennium
- 8 shall be allocated between the two fiscal years of the biennium
- 9 in the manner provided in the budget or appropriations act and
- 10 as further prescribed by the director of finance. The amounts
- 11 allocated for each fiscal year shall be subject to the allotment
- 12 system prescribed in chapter 37, part II. Each agency (except
- 13 the courts), in estimating its quarterly requirements under
- 14 chapter 37, part II, shall prepare a plan for the fiscal year
- 15 for the operation of each of the programs it is responsible for
- 16 administering. The operations plan shall be in [such] a form
- 17 and content as the department of budget and finance may
- 18 prescribe. It shall be submitted, together with the estimated
- 19 quarterly requirements, to the department of budget and finance
- 20 on [such] a date as the department may prescribe.
- 21 (c) The department of budget and finance shall:

| 1 | (1) | Revi | ew each operations plan to determine: |
|----|-----|--|--|
| 2 | | (A) | That it is consistent with the policy decisions |
| 3 | | | of the governor and appropriations by the |
| 4 | | | legislature; |
| 5 | | (B) | That it reflects proper planning and efficient |
| 6 | | | management methods; and |
| 7 | | (C) | That appropriations have been made for the |
| 8 | | | planned purpose and will not be exhausted before |
| 9 | | | the end of the fiscal year; |
| 10 | | prov | ided that the department of budget and finance |
| 11 | | shal | l review the operations plan submitted by the |
| 12 | | Univ | ersity of Hawaii solely for consistency with the |
| 13 | | allotment ceilings established by the governor under | |
| 14 | | sect | ion 37-34, appropriations by the legislature, the |
| 15 | | requ | irements of chapter 37D, and the status of |
| 16 | | reve | nues to support operations plans for all state |
| 17 | | prog | rams; |
| 18 | (2) | Appr | ove the operations plan if satisfied that it meets |
| 19 | | the | requirements under paragraph (1). Otherwise, the |
| 20 | | depa | rtment of budget and finance shall require |

| 1 | | revision of the operations plan in whole or in part; |
|----|-----------|--|
| 2 | | and |
| 3 | (3) | Modify or withhold the planned expenditures at any |
| 4 | | time during the appropriation period if the department |
| 5 | | of budget and finance finds that the expenditures are |
| 6 | | greater than those necessary to execute the programs |
| 7 | | at the level authorized by the governor and the |
| 8 | | legislature, or that state receipts and surpluses will |
| 9 | | be insufficient to meet the authorized expenditure |
| 10 | | levels; provided that the planned expenditures for the |
| 11 | | University of Hawaii may be modified or withheld only |
| 12 | | in accordance with sections 37-36 and 37-37. |
| 13 | (d) | No appropriation transfers or changes between programs |
| 14 | or agenci | es shall be made without legislative authorization; |
| 15 | provided | that: |
| 16 | (1) | Authorized transfers or changes, when made, shall be |
| 17 | | reported to the legislature; |
| 18 | (2) | Except with respect to appropriations to fund |
| 19 | | financing agreements under chapter 37D, the University |
| 20 | | of Hawaii [shall have the flexibility to] may transfer |

appropriated funds and positions for the operating

| 1 | cost category among programs, among cost elements in a |
|----|--|
| 2 | program, and between quarters, as applicable; except |
| 3 | with respect to appropriations to fund financing |
| 4 | agreements under chapter 37D, the department of |
| 5 | education [shall have the flexibility to] may transfer |
| 6 | appropriated funds and positions for the operating |
| 7 | cost category among programs and among cost elements |
| 8 | in a program, and between quarters, as applicable; and |
| 9 | the Hawaii health systems corporation and its regional |
| 10 | system boards [shall have the flexibility to] may |
| 11 | transfer special fund appropriations among regional |
| 12 | system hospital facilities as applicable and as |
| 13 | mutually agreed to by the corporation and the |
| 14 | respective regional system board; provided that the |
| 15 | Hawaii health systems corporation and the regional |
| 16 | system boards shall maintain the integrity and |
| 17 | services of each individual regional system and shall |
| 18 | not transfer appropriations out of any regional system |
| 19 | that would result in a reduction of services offered |
| 20 | by the regional system, with due regard for statutory |
| 21 | requirements, changing conditions, the needs of the |

| 1 | | programs, and the effective utilization of resources; |
|----|-----------|---|
| 2 | | and |
| 3 | (3) | The university and the department of education shall |
| 4 | | account for each transfer implemented under this |
| 5 | | subsection in quarterly reports to the governor and |
| 6 | | annual reports at the end of each fiscal year to the |
| 7 | | legislature and the governor, which shall be prepared |
| 8 | | in the form and manner prescribed by the governor and |
| 9 | | shall include information on the sources and uses of |
| 10 | | the transfer. |
| 11 | (e) | Effective July 1, 2017, no funds shall be expended to |
| 12 | fill a pe | rmanent or temporary position for the lowest level of a |
| 13 | program i | f the filling of that position causes the position |
| 14 | ceiling f | or that level of the program to be exceeded; provided |
| 15 | that this | subsection shall not apply to a: |
| 16 | (1) | Position established by the University of Hawaii or |
| 17 | | the Hawaii health systems corporation; |
| 18 | (2) | Position that is entirely federally funded; |
| 19 | (3) | Position necessary for compliance, without undue |
| 20 | | delay, with a court order or decree if the director of |
| 21 | | human resources development determines that |

| 1 | | recruitment through normal civil service procedures |
|----|------------|---|
| 2 | | would result in delay or noncompliance; |
| 3 | (4) | Position approved by the governor for a special, |
| 4 | | research, or demonstration project of an agency; |
| 5 | (5) | Position approved by the governor to perform an |
| 6 | | emergency management function under the department of |
| 7 | | defense pursuant to the authority of section |
| 8 | | 127A-12(b)(9); |
| 9 | (6) | Casual hire position; |
| 10 | (7) | Vicing position; |
| 11 | (8) | Position established by an agency pursuant to express |
| 12 | | statutory authorization to establish the position; and |
| 13 | (9) | Position established by an agency for a program or |
| 14 | | project funded by an appropriation in an act other |
| 15 | | than a general or supplemental appropriations act." |
| 16 | SECT | ION 8. Section 37-75, Hawaii Revised Statutes, is |
| 17 | amended to | o read as follows: |
| 18 | "§37 | -75 Variance report. Not fewer than thirty days prior |
| 19 | to the co | nvening of each regular session of the legislature, the |
| 20 | governor | shall submit to the legislature and to each member |
| 21 | thereof a | report on program performance for the last completed |



| 1 | fiscal ye | ear an | d the fiscal year in progress. In format, the |
|----|-----------|--------|--|
| 2 | report ge | eneral | ly shall follow the fiscal requirements portion of |
| 3 | the execu | ıtive | budget or budgets. The report shall include: |
| 4 | (1) | At t | he lowest level of the program structure, for each |
| 5 | | prog | ram contained in the budget finally approved by |
| 6 | | the | legislature for the last completed fiscal year and |
| 7 | | the | fiscal year in progress: |
| 8 | | (A) | A comparison, by the operating and research and |
| 9 | | | development cost categories, of the budgeted |
| 10 | | | expenditures and the actual expenditures for the |
| 11 | | | last completed fiscal year and the budgeted |
| 12 | | | expenditures and the estimated expenditures for |
| 13 | | | the fiscal year in progress; |
| 14 | | (B) | A comparison, for the operating and research and |
| 15 | | | development cost categories, of the budgeted |
| 16 | | | expenditures and [positions authorized] position |
| 17 | | | ceiling and the actual expenditures and positions |
| 18 | | | filled in the last completed fiscal year and a |
| 19 | | | comparison of the budgeted expenditures and the |
| 20 | | | [number of positions authorized] position ceiling |
| 21 | | | for the fiscal year in progress and the actual |

S.B. NO. 1361 S.D. 2

| 1 | | expenditures and number of positions filled in |
|----|-----|---|
| 2 | | the first three months of the fiscal year in |
| 3 | | progress and the estimated expenditures and |
| 4 | | number of positions expected to be filled in the |
| 5 | | remaining months of the fiscal year in progress; |
| 6 | (C) | The program size indicators and a comparison of |
| 7 | | the program size anticipated and the size |
| 8 | | actually realized in the last completed fiscal |
| 9 | | year and the program size anticipated and the |
| 10 | | size estimated for the fiscal year in progress; |
| 11 | (D) | The effectiveness measures and a comparison of |
| 12 | | the level of effectiveness anticipated and the |
| 13 | | level actually attained in the last completed |
| 14 | | fiscal year and the level of effectiveness |
| 15 | | anticipated and the level estimated for the |
| 16 | | fiscal year in progress; and |
| 17 | (E) | A narrative explanation of the significant |
| 18 | | differences for the last completed fiscal year in |
| 19 | | each of the comparisons made in subparagraphs |
| 20 | , | (A), (B), (C), and (D), including an explanation |
| 21 | | of the basis upon which the original estimates |

| 1 | | | were made and the reasons why the estimates |
|----|-----|------|---|
| 2 | | | proved accurate or inaccurate, and a statement of |
| 3 | | | what the actual experience portends for the |
| 4 | | | future of the program in terms of costs, size, |
| 5 | | | and effectiveness; |
| 6 | | prov | ided that expenditure amounts in the comparisons |
| 7 | | shal | l be shown to the nearest thousand dollars; |
| 8 | (2) | Appr | opriate summaries at each level of the state |
| 9 | | prog | ram structure for each major grouping of programs |
| 10 | | enco | mpassed therein, showing: |
| 11 | | (A) | A comparison of the total budgeted expenditure |
| 12 | | | and the total actual expenditure for the last |
| 13 | | | completed fiscal year and the total budgeted |
| 14 | | | expenditure and the total estimated expenditure |
| 15 | | | for the fiscal year in progress; provided that |
| 16 | | | the expenditure amounts shall be shown to the |
| 17 | | | nearest thousand dollars; |
| 18 | | (B) | The effectiveness measures and a comparison of |
| 19 | | | the level of effectiveness anticipated and the |
| 20 | | | level actually attained in the last completed |
| 21 | | | fiscal year and the level of effectiveness |

| 1 | | anticipated and the level estimated for the |
|----|-----------------|---|
| 2 | | fiscal year in progress; and |
| 3 | (C) | A narrative explanation summarizing the major |
| 4 | | reasons for the differences in the comparisons |
| 5 | | made for the last completed fiscal year in |
| 6 | | subparagraphs (A) and (B); and |
| 7 | (3) A nar | rative explanation of the significant variations |
| 8 | in ca | pital improvement costs; provided that capital |
| 9 | impro | vement project variances shall be referenced to |
| 10 | the s | ix-year program and financial plan, which shall |
| 11 | conta | in the information specified in section |
| 12 | 37-69 | (d)(1)(K)." |
| 13 | SECTION 9. | Section 601-2, Hawaii Revised Statutes, is |
| 14 | amended by amen | ding subsection (b) to read as follows: |
| 15 | "(b) The | chief justice shall possess the following powers, |
| 16 | subject to such | rules as may be adopted by the supreme court: |
| 17 | (1) To as | sign circuit judges from one circuit to another; |
| 18 | (2) In a | circuit court with more than one judge, (A) to |
| 19 | make | assignments of calendars among the circuit judges |
| 20 | for s | uch period as the chief justice may determine |
| 21 | and, | as deemed advisable from time to time, to change |

| 1 | | assignments of calendars or portions thereof (but not |
|----|-----|--|
| 2 | | individual cases) from one judge to another, and (B) |
| 3 | | to appoint one of the judges, for [such] a period as |
| 4 | | the chief justice may determine, as the administrative |
| 5 | | judge to manage the business of the court, subject to |
| 6 | | the rules of the supreme court and the direction of |
| 7 | | the chief justice; |
| 8 | (3) | To prescribe for all of the courts a uniform system of |
| 9 | | keeping and periodically reporting statistics of their |
| 10 | | business; |
| 11 | (4) | To procure from all of the courts estimates for their |
| 12 | | appropriations; with the cooperation of the |
| 13 | | representatives of the court concerned to review and |

appropriations; with the cooperation of the
representatives of the court concerned to review and
revise them as the chief justice deems necessary for
equitable provisions for the various courts according
to their needs and to present the estimates, as
reviewed and revised by the chief justice, to the
legislature as collectively constituting a unified
budget for all of the courts;

(5) To exercise exclusive authority over the preparation, explanation, and administration of the judiciary

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| 1 | budget, programs, plans, and expenditures, including |
|----|--|
| 2 | without limitation policies and practices of financial |
| 3 | administration and the establishment of guidelines as |
| 4 | to permissible expenditures, provided that all |
| 5 | expenditures of the judiciary shall be in conformance |
| 6 | with program appropriations and provisions of the |
| 7 | legislature, and all powers of administration over |
| 8 | judiciary personnel that are specified in Title 7; and |
| 9. | (6) To do all other acts [which] that may be necessary or |
| 10 | appropriate for the administration of the judiciary. |
| 11 | The budget, supplemental budget, six-year program and financial |
| 12 | plan, and the variance report of the judiciary shall be |
| 13 | submitted by the chief justice to the legislature in accordance |
| 14 | with the schedule of submission specified for the governor in |
| 15 | chapter 37 and shall contain the program information prescribed |
| 16 | in that chapter[+] as applicable to the judiciary. By |
| 17 | November 1 of each year preceding a legislative session in which |
| 18 | a budget is to be submitted, the chief justice shall provide |
| 19 | written notification to the governor of the proposed total |
| 20 | expenditures, by cost categories and sources of funding, and |

- 1 estimated revenues of the judiciary for each fiscal year of the
- 2 next fiscal biennium[-] or fiscal year, as applicable."
- 3 SECTION 10. Statutory material to be repealed is bracketed
- 4 and stricken. New statutory material is underscored.
- 5 SECTION 11. This Act shall take effect on January 7, 2059,
- 6 and shall apply to the six-year program and financial plans,
- 7 budgets, supplemental budgets, and variance reports submitted to
- 8 the legislature, beginning with the regular session of 2017;
- 9 provided that section 3 shall take effect upon approval.

Report Title:

State Budget; Position Ceiling, Temporary Positions

Description:

Requires "position ceilings" to be included in the executive budget and related documents. Requires a "position ceiling" to separately identify the maximum number of permanent and temporary positions authorized in the executive budget. Prohibits the expenditure of funds on positions exceeding the applicable ceiling, with certain exceptions. Authorizes department heads, with the approval of the governor, to establish positions for special, research, and demonstration projects, provided that funding is available for the positions. States intent that the provisions also apply to the judiciary budget by operation of existing law. Effective date 1/7/2059; except that section 3 of the bill takes effect upon approval. (SD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.